Message

I am happy to know that Law and Legal Affairs Department is bringing out a New Litigation Policy. Ideally there should not be any litigation between a democratic State and its people. However, in the Constitutional Democracy governed by the Rule of Law, it is natural for litigation to happen. I believe that the State should make all efforts to avoid litigation with its citizens and if litigation is inevitable, endeavor should be made to bring such litigation to its logical conclusion at the earliest.

New Litigation Policy addresses all these issues. It makes provisions for pre-litigation conciliation through pre-litigation committees. It envisages alternative and speedy modes of dispute resolution like mediation, arbitration, Lok Adalats, etc. It also provides for an effective post-litigation management mechanism. All this will help in speedy conclusion of the litigation. I hope this New Litigation Policy will be another milestone in our pledge to Good Governance.

I congratulate the entire team in the Law and Legal Affairs Department for bringing out this litigation policy and hope that it will provide a conducive environment for speedy justice and smoother dispute resolution.

(Ashok Gehlot)
Message

It is a great contentment to vouch that the State of Rajasthan is heading forward to implement the New Litigation Policy, 2018. This policy reflects the resolve of the state Government to bring about a perceptible and enduring qualitative and quantitative improvement in the manner in which litigation is comprehended managed and conducted by the State. This policy reflects the national concern that pendency and delay in Courts should be reduced proactively by the Government. The object of this New Litigation Policy is to transform Government from compulsive litigant into a responsible and effective litigant and to enforce accountability and provide clarifications to the implementers and stake holders of the policy.

The new litigation policy focuses on the core issue such as delay etc involved in the litigation and addressing them squarely. I do hope that implementation of this policy would achieve its object ‘Justice for all speedy and real’

Good Wishes for the attainment of this policy.

(Shanti Dhariwal)
Rajasthan State Litigation Policy, 2018

Foreword

It is a felicity to implement the New Litigation Policy, 2018 for the State of Rajasthan. Though the State Litigation Policy, 2011 is in existence but a critical preview of present litigation scenario and a comprehensive deliberation on various issues related thereto it is felt that a clear, comprehensive, efficacious policy is the need of the hour for effective management of State litigation at various levels upto Hon’ble Supreme Court and hence this new litigation policy has been shaped.

This new litigation policy has been formulated having regard to view expressed by the Hon’ble Supreme Court that the statutory authorities should be model litigants and therefore this policy aims at managing and conducting the litigation in co-ordinated time bound and cohesive manner. Endeavor has been made to facilitate resolution of disputes through the means of alternative disputes resolution like mediation, arbitration, Lok Adalats etc. and to make the stake holder more accountable in respect to control supervision, management and conduct of litigation. This policy shall serve as the authoritative reference for all questions of procedure, norms and interpretation in relation to conduct of litigation at all stages of litigation management.

I express my sincere thanks to all the officers of Law Department, involved in the formulation of this Policy, whose efforts and deliberations paved way to bring this policy in the present shape and form.

I wish all success for the implementation of the New Litigation Policy-2018.

Thanks,

Dated: 21.05.2019

(Mahaveer Prasad Sharma)
Principal Secretary, Law
# State Litigation Policy

## TABLE OF CONTENTS

<table>
<thead>
<tr>
<th>Chapter</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Introduction</td>
<td>1</td>
</tr>
<tr>
<td>2. Objectives</td>
<td>2</td>
</tr>
<tr>
<td>3. Applicability</td>
<td>3</td>
</tr>
<tr>
<td>4. The Stake Holders</td>
<td>3</td>
</tr>
<tr>
<td>5. Legal Cell</td>
<td>4</td>
</tr>
<tr>
<td>6. Nodal Officers</td>
<td>5</td>
</tr>
<tr>
<td>7. Officer-in-charge of the case</td>
<td>7</td>
</tr>
<tr>
<td>8. Accountability</td>
<td>9</td>
</tr>
<tr>
<td>9. State Level Empowered Committee</td>
<td>11</td>
</tr>
<tr>
<td>10. Pre Appeal Monitoring</td>
<td>12</td>
</tr>
<tr>
<td>11. Pre-Litigation Monitoring</td>
<td>16</td>
</tr>
<tr>
<td>12. Matters Covered by previous judgments</td>
<td>19</td>
</tr>
<tr>
<td>13. Filing of appeals</td>
<td>19</td>
</tr>
<tr>
<td>14. Appointment of Counsel for the State</td>
<td>21</td>
</tr>
<tr>
<td>15. Work Distribution</td>
<td>22</td>
</tr>
<tr>
<td>16. Remuneration and infrastructure for the Counsels</td>
<td>23</td>
</tr>
<tr>
<td>17. Adjournments</td>
<td>24</td>
</tr>
<tr>
<td>18. Drafting</td>
<td>25</td>
</tr>
<tr>
<td></td>
<td>Description</td>
</tr>
<tr>
<td>---</td>
<td>------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>19.</td>
<td>Timely filing of appeals/reviews/SLPs</td>
</tr>
<tr>
<td>20.</td>
<td>Alternate Dispute Redressal</td>
</tr>
<tr>
<td>21.</td>
<td>Specialized Litigation</td>
</tr>
<tr>
<td>22.</td>
<td>Public Interest Litigation (PIL)</td>
</tr>
<tr>
<td>23.</td>
<td>Important cases</td>
</tr>
<tr>
<td>24.</td>
<td>Inter Departmental/Public Sector Undertaking Litigation</td>
</tr>
<tr>
<td>25.</td>
<td>Litigation in Subordinate Courts</td>
</tr>
<tr>
<td>26.</td>
<td>Review of pending cases, rules, circulars and notifications</td>
</tr>
<tr>
<td>27.</td>
<td>Litigation expenses and payment of special fees</td>
</tr>
<tr>
<td>28.</td>
<td>Training</td>
</tr>
<tr>
<td>29.</td>
<td>On line monitoring</td>
</tr>
<tr>
<td>30.</td>
<td>Annexure I</td>
</tr>
<tr>
<td>31.</td>
<td>Annexure II</td>
</tr>
</tbody>
</table>
Rajasthan State Litigation Policy, 2018

1. INTRODUCTION

1.1. The Constitution of India guarantees to secure to all its citizens JUSTICE, social, economic and political. State of Rajasthan honors the rights of all citizens and endeavors to protect them. Speedy, time bound justice at all level is the policy and priority of the State.

1.2. Pursuant to the recommendation of 13th Finance Commission and the resolution adopted at the National Consultation on “Strengthening the Judiciary towards reducing pendency and delay” held on 24.10.09, the National Litigation Policy was framed which in turn led to the promulgation of the Rajasthan State Litigation Policy, 2011. However, during the last few years, it has been observed that a comprehensive review of the policy is needed to ensure that its objectives are achieved.

1.3. The statistics of the litigation reveals that the State is the pre-dominant litigant in the courts contributing the major share of the pending litigation. This Litigation Policy is an endeavor to manage the State Litigation in an efficient and responsible manner to minimize the State’s contribution by curbing the State litigation so that Courts may get more time for other pending cases. Upon a critical preview of present litigation scenario and a comprehensive deliberation on various issues related thereto, it is felt that a clear, comprehensive, efficacious and coherent policy is the need of the hour for effective management of State litigation at various levels from District to State and National
level. It is with the above purpose that the existing policy is being reviewed and a new Policy, “The Rajasthan State Litigation Policy, 2018” brought into effect.

1.4. The circulars issued by the Law Department from time to time, shall remain in force to the extent this document is silent and shall be followed in the spirit of this policy.

2. **OBJECTIVES**

2.1 In consonance with the National Litigation Policy, the Rajasthan State Litigation Policy, 2018 aims to evolve a comprehensive scheme and mechanism along with effective strategies to bring about desired improvement in the manner litigation is managed and conducted by the State and to transform the State into an efficient and model litigant.

2.2 This Policy reflects the resolution of the State to bring about a visible and enduring qualitative and quantitative improvement in the manner in which litigation is perceived, managed and conducted in the State. It embodies the national concern that pendency and delay in our Courts should be proactively reduced by the Government.

2.3 The Supreme Court has repeatedly expressed the view that the statutory authorities should be model litigants and not put forth false, frivolous, vexatious and technical contentions to obstruct the path of justice. Vexatious and unnecessary litigations have been clogging the wheel of justice for too long, making it difficult for courts and tribunals to provide easy and speedy access to justice to bona fide and needy litigants. Statutory authorities exist to discharge statutory functions in public interest therefore, they should be model litigants.

2.4 With a view to become an efficient and model litigant, the State shall be guided by the following principles:
(i) The State shall manage and conduct its litigation in responsible, sensitive and efficient manner.

(ii) Cases which can be resolved by having recourse to alternative dispute resolution mechanism i.e. mediation, arbitration, Lok Adalats etc. will be resolved through such mechanism only. The alternative dispute resolution mechanism will be encouraged as cost effective and time saving mode of settling legal disputes.

(iii) Management and conduct of litigation shall be done in a coordinated, time bound and cohesive manner.

(iv) Objections on extremely technical points will be avoided by the State unless the same goes to the root of the matter.

(v) Litigation shall not be resorted to, for the sake of litigation.

(vi) Endeavour shall be made to withdraw infructuous and petty cases by periodical scrutiny of the pending cases.

(vii) State should be represented by competent counsels.

3. APPLICABILITY

3.1 This Policy shall apply to any claim, dispute and litigation involving the State or its functionaries before Courts, Tribunals, Arbitration and Alternative Dispute Resolution forums.

3.2 It shall be mandatory for all departments to follow this Policy.

3.3 The Policy shall serve as the authoritative reference for all questions of procedure, norms and interpretation in relation to management and conduct of litigation at all stages & forums.

4. THE STAKE HOLDERS

4.1 All stake holders i.e. Government Departments and their functionaries viz., Law Officers, Counsels and officials entrusted with the responsibility relating to control, supervision, management or conduct of litigation, will
have to play their respective part with utmost sincerity and commitment in effectively implementing this Policy.

5. **LEGAL CELL**

5.1 Administrative orders issued in day to day working are often challenged in Courts. To minimize such litigation, administrative orders need to be in conformity with the relevant Acts, Rules, Notifications and Judicial pronouncements. To advise the Administrative Departments instantly, on law points, officers from Legal Service shall be deployed in every department. The State shall endeavor to strengthen the legal cells in all departments by providing adequate infrastructure and deploying adequate number of officers of appropriate rank as per the need of the department, depending on the quantum and nature of the litigation.

5.2 The officer of Legal Service not below the rank of Joint Legal Remembrancer shall be posted in the Administrative Department, where number of Court cases is more than 1000. A Legal Cell, if so requires, comprising officer of Legal Service of appropriate rank shall be established at District level to ensure proper coordination between all the departments collectively and the Government Counsels. Moreover, another important function that these Legal Cells can also perform is to coordinate between different departments/ instrumentalities/concerned officers etc. for the litigation. Especially where different departments of districts or different districts authorities are impleaded in any matter, the Legal Cell can perform as a centralized coordination hub between Government Counsels and State instrumentalities, which will in turn result into speedy follow up and disposal of matters.
5.3 For speedy decision and effective monitoring of litigation, the officers of Legal Service above the rank of Assistant Legal Remembrancer shall be directly subordinate to the Head of the department and Secretary of Administrative Department concerned.

5.4 The legal cell shall be responsible for:-

(i) providing instant advice on law points, in day to day administrative functions, as and when required;

(ii) Monitoring litigation of the department concerned and providing aid to the Nodal Officer of the department including preparation of nitty-gritty of the case, brief notes relating to relevant laws, departmental rules and precedents/analogous of similar cases decided finally or pending before the courts.

5.5 The Administrative Departments, where Legal Cells do not exist, will create so.

5.6 Necessary infrastructure and man power including Stenographer, IT/Software support etc. will be made available by the Administrative Department concerned to the Legal Cell for discharging their duties effectively.

6. **NODAL OFFICERS**

6.1 Every Department at level and each head of the departments shall appoint a Nodal Officer. The duties and responsibilities of the Nodal Officers shall inter alia include regular monitoring, coordination and effective management of litigation pending before the Supreme Court, High Courts, Subordinate Courts and Tribunals. Nodal Officer shall pay special attention to curb delay in filing appeals/petitions within time and in particular, identify cases in which repeated adjournments are being taken at the instance of the State for instructions or filing reply and report such cases of repeated and unjustified adjournments to the Head of the Department.
6.2 The Head of Department or Officer of the Legal Service posted in the Department shall examine relevant records and ensure that the record of the case justify the reasons for adjournments. If there are repeated adjournments, serious note will be taken of it and negligence or default on the part of officer-in-charge concerned will be dealt with appropriately by the competent authority. It shall be open to the Head of the Department to call for reasons for such adjournments.

6.3 The Administrative Department shall ensure appointing an efficient officer not below the rank of Deputy Secretary, capable of managing litigation as Nodal Officer. If the number of cases of an Administrative Department exceeds 500 the work of Nodal Officer shall be assigned to an officer independently.

6.4 The Nodal Officer shall maintain a record of the cases pending in courts, related to his department, such record shall be maintained court-wise so that cases may be tracked conveniently.

6.5 It has been observed more often than not that the law officers either do not appear in Courts or appear without due preparation. The basic reason is incomplete record of pending litigation with the Administrative Department and improper briefing to the Counsel for the State. This not only causes inconvenience to the Court but also adversely affects the State interest. The Nodal officer shall ensure that the relevant record of the case is provided to the Counsel without delay.

6.6 The factual reports and brief note shall be placed on the file in the formats prescribed by the Law Department.

6.7 The Nodal Officer shall get the website of LITES (Litigation Information Tracking and Evolution System) updated regularly. Nodal Officer shall be provided adequate staff (including an IT personnel for LITES
updates) for keeping the records updated, facility of internet and phone
for proper communication and collecting necessary information.

6.8 The e-mail address and phone numbers of the Nodal Officer shall
be available and accessible to the Counsels for the State and vice-versa. The Law Department shall also maintain record of all the Nodal officers
and Counsels for the State.

6.9 The Nodal Officer shall also perform such other duties as specified
from time to time by the Law Department.

6.10 The Law Secretary shall hold meetings of the Nodal Officers at least once
in six months to get feedback on the status of state litigation, share the
experiences of individuals, pin point the genuine difficulties and evolve
ways and means for further improvements.

6.11 The Nodal Officer shall not be changed frequently.

6.12 Any reluctance in the discharge of duties shall be viewed seriously and
shall be a valid reason for initiating disciplinary action against the
delinquent officer.

7. OFFICER- IN-CHARGE OF THE CASE

7.1 As soon as an information of institution of case against the State is
received by the Department or it decides to institute a case or prefer an
appeal etc., it shall be incumbent upon the Administrative Department/
Head of the Department concerned to appoint an efficient officer as
officer-in-charge of the case who shall be authorized to sign
Vakalatnama/ Affidavits etc., provide brief of defense/facts of the case to
be presented before the court, relevant documents, departmental Laws and
Rules/ instructions/ circulars etc. having bearing on the matter in dispute
to the counsel. In important cases, the Administrative Department shall
appoint an officer well versed with the finer points, (preferably an officer handling the issue in hand) of the case as additional officer in charge to assist the officer in charge in bringing the material points before the court.

7.2 The officer in charge will be responsible for collecting the factual data, preparing a parawise factual report as far as practicable and briefing the case accordingly to the Counsel for the State. One copy of the factual report may be sent to the Counsel for the State through e-mail also. If the factual report is not provided in time to the concerned Counsel, it shall also be the duty of the concerned Advocate to inform the Department regarding it. While appointing officer in charge, it shall be kept in mind that the appointment of the officer in charge is not a mechanical process but a well-considered decision, because the justice to be delivered in the case hinges on his performance.

7.3 Officer in-charge of the case shall obtain the information regarding the present status and the next date of hearing of the case. He shall also collect all necessary information and ensure that necessary pleadings are filed within time. The Law officer/ Counsel concerned shall extend full cooperation to officer-in-charge of the case and ensure timely preparation and submission of necessary pleadings.

7.4 The officer in charge, if deems fit, shall arrange meeting with the Counsel for the State/Additional Advocate General handling the case and brief him about the facts of the case as well as department’s point of view within reasonable time.

7.5 The officer in charge shall remain present in court on every date of hearing and shall meet the Counsel for the State on the preceding day of the date of hearing for providing assistance, if so required.

7.6 The officer in charge shall immediately, after the decision to file an appeal or contesting a case is taken, contact the Counsel for the State
with complete record of the case, brief him and get the appeal / reply drafted.

7.7 It shall be the duty of the officer in charge to inform about the proceedings or orders of the court of every date of hearing in the case, to the Nodal officer who will apprise the same to the Pr. Secretary / Secretary concerned of the Administrative Department.

7.8 Duties of the Officer-in-charge shall be clearly mentioned in the letter of appointment. Functions and duties of the officer in-charge of the case and their conduct in the office of Advocate General/Government Counsel shall conform to the norms as are mentioned in Annexure-I to this policy.

7.9 The officer-in-charge shall be responsible for immediate receipt and submission of the copy of the decision.

7.10 Any reluctance in the discharge of duties mentioned here in above, shall be viewed seriously and shall be a valid reason for initiating disciplinary action against the delinquent official.

8. ACCOUNTABILITY

8.1 Strengthening accountability of all the stakeholders/ duty holders in the management and conduct of litigation shall be of key importance for successful implementation of the policy at various levels. The Head of the Department, District Heads of various departments, Law Officer/ Counsel, members of the Standing Committees, Nodal Officer and Officer-in-charge must ensure that any laxity/negligence on the part of any officers/Counsel entrusted with any case is taken seriously and appropriate action shall be taken promptly. Any imposition of cost and adverse observation of the Court with regard to conduct of any officer/official or the lawyers must not be taken leniently.
8.2 As part of accountability, there must be critical appreciation of the conduct of cases. Meritorious cases which have been lost must be reviewed and subject to detailed legal scrutiny to ascertain responsibility and take action accordingly.

8.3 The Counsel for the State shall appear in Court with adequate preparation.

8.4 The Counsel for the State shall inform the officer in charge regarding any direction / order of the court and apply for the copy of the order on the same day or latest by the next working day.

8.5 The officer in charge of the cases have expressed at times their grievances against the functioning of the Counsels on the panel of the State. There needs to be a set mechanism to redress such grievances. All such grievances if brought to the notice of the Law Department, shall be referred to a committee comprising of:

1. Advocate General, Rajasthan
2. ACS / Pr. Secretary /
   Secretary of the Administrative Department
3. Pr. Secretary Law
4. Secretary, Law Member-Secretary.

8.6 The above committee shall examine the grievance in the light of the explanation of the Law Officer/ Counsel concerned, offering an opportunity of personal hearing, if so required, to the concerned, prepare a report and shall place it before the State Level Empowered Committee for consideration.

8.7 The committee shall also suggest ways and means to check the recurrence.
9. **STATE LEVEL EMPOWERED COMMITTEE**

9.1 There shall be a State Level Empowered Committee comprising of :-

1. The Chief Secretary of the State Chairman;

2. Advocate General or nominee of the Advocate General not below the rank of Additional Advocate General Member;

3. ACS/Principal Secretary, Finance Member;

4. Principal Secretary, Law Member;

5. Principal Secretary/Secretary, Department of Personnel Member;

6. Secretary, Law Member Secretary.

9.2 The Chief Secretary may invite any other ACS/Pr. Secretary/ Secretary to participate in the meeting.

9.3 Functions of the committee:-

(i) To overview implementation of the Policy and management of litigation at all levels, formulate policies/guidelines for scrutiny etc;

(ii) To encourage and strengthen Alternative Dispute Resolution mechanism as cost effective and time saving method of settling disputes/grievances;

(iii) To advise on important policy matters relating to class of cases, and all other matters incidental to proper management and conduct of litigation;

(iv) To enhance accountability on the part of Officials and Counsels/Public Prosecutors/ Counsels;
(v) To recommend action in cases of gross misconduct or dereliction of duty or impropriety in any administrative decision of concerned office, in respect of any class of cases or any individual case of importance and take suitable measures to enforce accountability on the part of all stakeholders;

(vi) To consider the major causes of litigation and recommend suitable measures to reduce litigation;

(vii) To review the performance of State Counsels and suggest measures to strengthen accountability on their part;

(viii) To evaluate impact of the present policy, recommend improvement in the litigation policy and strengthen institutions concerning monitoring, management and conduct of litigation.

9.4 The meeting of the committee may be convened at any point of time, if the situation so requires, but shall be convened at least once in three months.

9.5 The Law Department may place any matter related to monitoring of litigation or implementation of the litigation policy before the State Level Empowered Committee for its decision.

10. PRE APPEAL MONITORING

10.1 There shall be a Pre-appeal Monitoring Committee/ Standing Committee in each Administrative Department comprising of following:-

1. Additional Chief Secretary /Principal Secretary/Secretary of the Administrative Department Chairman;

2. Nominee of Principal Secretary Law Not below the rank of Joint Legal Remembrancer Member;
3. Nominee of Additional Chief Secretary/Principal Secretary, Finance not below the rank of Deputy Secretary (In matters involving finance implications) Member;

4. Nominee of Principal Secretary/Secretary, Department of Personnel not below the rank of Deputy Secretary (In service matters) Member;

5. Joint Secretary/Deputy Secretary/ Nodal Officer of the Administrative Department Member Secretary.

10.2 Functions of the committee:-

(i) To take final decision regarding SLP/No SLP before the Supreme Court against the judgment of the High Court or Appeal/No Appeal before the Divisional Bench of the High Court against the Judgment of Learned Single Judge of the High Court.

(ii) To take final decision regarding Appeal/No Appeal against the judgment of Civil Services Appellate Tribunal.

(iii) The Committee while taking its decision shall consider the rulings of the Courts, observations and opinion of the Government Counsels as well as cost of litigation on exchequer. It would be imperative that similar controversies which are already decided by the Apex Court or High Courts are not taken to the Supreme Court for adjudication again and again specially in service matters of employees.

10.3 The Member-Secretary of the said Committee shall ensure:-

(i) That all relevant material shall be made available to the members at least 5 days prior to the time fixed for the meeting in the format as per Annexure-II annexed to this policy. The
notice of the meeting shall also be sent to the members of the Committee through E-mail.

(ii) That meeting is convened within 7 days from the date of receipt of copy of judgment in the office.

10.4 In urgent cases, the decision for Appeal/No Appeal may be taken by the Committee through circulation process.

10.5 Members from Department of Personnel and Finance shall examine and seek approval up to appropriate level prior to the meeting, regarding their department's stand so as to be prepared to express authenticated opinion.

10.6 The Counsel appearing on behalf of the State shall ensure to apply for and obtain certified copy of the judgment promptly.

10.7 The certified copy of judgment is not mandatory for convening the meeting. The copy of the judgment downloaded from the website of the High Court is sufficient for convening the meeting of standing committee.

10.8 The decision of appeal or no appeal once taken shall be final and shall not be re-opened except on discovery of new facts, misconception or if there is an error apparent on the face of the record.

10.9 Every inaction or delay by an official at any stage shall attract disciplinary action under the rules applicable to him.

10.10 The Law Department will issue detailed instructions to ensure timely filing of appeals/ review/ SLP’s, from time to time.

10.11 Responsibility will be fixed on erring officer/official, if the delay occurs without sufficient reasons.

10.12 If the Committee is not in unison regarding filing Special Leave Petition and not to file Special Leave Petition, or file an Appeal or not to file an Appeal, the matter shall be
referred to the Law Department for final decision. The opinion of filing Special Leave Petition and not to file Special Leave Petition, or file an Appeal or not to file an Appeal of every member with reasons thereof shall be narrated in the minutes of the meeting.

10.13 The Counsel or office of the Legal Remembrancer, while giving their opinion for filing appeal/further appeal shall mention the substantial question of law involved in the cases, where appeal lies only upon substantial question of law and not otherwise.

10.14 Once the Pre Appeal Monitoring Committee/Standing Committee has taken a decision of appeal/no appeal in a particular matter, then similar nature of cases shall not be placed again before the Committee for taking a decision of appeal/no appeal. The Administrative Department itself may take decision of appeal/no appeal as per the earlier decision of the Committee.

10.15 The standing committee shall:

a. examine thoroughly each and every case on merits and shall give reasons for Appeal/ No Appeal, after duly considering relevant Act, Rules, Notifications, Circulars, Judicial precedents and all other relevant material;

b. not take a decision of appeal merely for the reason that:

(i) it will cast financial burden on the exchequer,
(ii) it is safe to take the verdict of the appellate Court,
(iii) it will affect other similar cases pending in the courts, though otherwise the case is not fit for agitating in appeal.
11. **PRE-LITIGATION MONITORING**

11.1 Prior to initiation of litigation against the State, if notice as a statutory requirement or demand of justice is served by the person concerned, it is an opportunity for the State to redress the genuine grievance and avoid unnecessary litigation.

11.2 Notices need to be considered with a view that every claim against the State is not illegal and it is not always necessary to resist the same. The Administrative Department shall take decision on the notice or representation with this spirit instead of avoiding the decision, in a time bound manner in place of leaving the matter for the courts to decide.

11.3 Notices for Demand of Justice or representation when received shall be entered in a separate register by the receipt clerk and shall be immediately placed before the Nodal Officer.

11.4 There shall be a Pre Litigation Monitoring Committee in each Administrative Department comprising of:

1. Additional Chief Secretary/Principal Secretary/Secretary/Special Secretary of the Administrative Department

   Chairman;

2. Joint Legal Remembrancer/Deputy Legal Remembrancer nominated by the Principal Secretary Law

   Member;

3. Joint Secretary/Deputy Secretary of Finance Department nominated by the Additional Chief Secretary/Principal Secretary Finance (In matters involving financial implications)

   Member;
4. Joint Secretary/Deputy Secretary of Department of Personnel nominated by the Principal Secretary / Secretary, Department of personnel (In service matters) Member;

5. Joint Secretary/ Deputy Secretary/ Nodal Officer of the Administrative Department Member-Secretary.

11.5 Every Notice for Demand of Justice shall be placed before the Pre-Litigation Monitoring Committee and the Committee shall take final decision with respect to the relief sought in the notice.

11.6 If Administrative Department considers that any legal issue is involved in the matter and legal opinion is required for resolving the issue prior to the notice being placed before the Committee, the Administrative Department, after framing the question of law, may refer the matter for legal opinion to the Special Cell of Law Department constituted for this purpose.

11.7 A Special Cell headed by a retired District Judges along with requisite supporting staff has been created in the Law Department to examine and opine on the legal points raised in the notice or referred by the Administrative Department. Opinion along with reasons to be recorded in writing shall be communicated to the Administrative Department within seven working days for further necessary action.

11.8 Nodal officer of the Administrative Department / Member Secretary of the said Committee shall place the opinion of the Special Cell in the meeting of the Committee for its decision.

11.9 The Pre-Litigation Monitoring Committee shall:
(a) examine thoroughly every case on merit and shall pass reasoned order after due consideration of legal opinion, relevant Acts, Rules, Notifications, Circulars, Judicial precedents and other relevant material;
(b) Accept the claim keeping in mind principles of natural justice;
(c) Consider accepting the claim partially to the extent found genuine while refusing the rest;
(d) Take a decision within the time stipulated by the regulating laws.

11.10 The Member Secretary shall ensure:

a. That opinion of Special Cell and all relevant materials are made available to the members at least 5 days in advance for final decision;
b. That reference of all cases decided earlier on the same point with reference in respect to the case of any other party or same party and also the cases pending in Courts on the point in issue are placed before the Committee.
c. That meeting of the Committee is convened at the earliest but not later than 7 days from receipt of notice and within 5 days from the receipt of opinion of Special Cell for final decision.

11.11 The decision of the Committee taken on the said notice shall be communicated along with reasons either by post or through Email to the concerned person without delay and in all probabilities prior to the expiry of the notice period.

11.12 The Administrative Department shall ensure prompt compliance of accepted claims.

11.13 The Administrative Department shall maintain the record of every notice so received, meetings held, decision taken and communication of the result thereof to the person concerned.
11.14 The Nodal Officer shall be responsible for immediate action on the notice or representation received.

11.15 Every inaction or delay by an official dealing with notices shall attract disciplinary action under the rules applicable to him.

11.16 If Administrative Department considers that representation received from any person, would lead into litigation, then such representation shall be placed before the Pre-Litigation Monitoring Committee and such representation will be decided within a period of three months.

12. MATTERS COVERED BY PREVIOUS JUDGMENTS

12.1 A good number of cases may involve similar nature of claims. Each Department will strive to redress and settle claims of the applicants/employees/citizens, if the claim is found covered by any final decision of the Court/Department, for example, number of service matters of similar nature can be disposed of at the level of the Department itself without compelling the litigant to go to the Court. In this manner, the Departments would be acting as efficient litigants.

13. FILING OF APPEALS

13.1 Appeals shall not be filed against ex-parte, ad interim orders unless the stakes are high or the order is against public interest. Attempt must be made to first get the order vacated/set aside. An appeal may be filed against an ex-parte order only if the order is not vacated and the continuation of such order causes prejudice especially in matters of public importance.

13.2 Writ Petitions shall not be filed against an order of the Service Appellate Tribunal, unless:-
(i) the order is contrary to Service Rules and/or in violation of settled principles of law, or
(ii) there is apparent error of facts, or
(iii) the order will have impact on other service cadre and cast financial burden, or
(iv) the order will adversely affect the discipline in the services or lower down the morale of the members of services.

13.3 Writ Petitions will not be filed ordinarily against orders of the Service Appellate Tribunal:

(i) in routine, where case of an individual employee does not have any major repercussions and does not set a precedent, only on the ground that it has financial implications;
(ii) in cases where the matter pertains to pension or retiremental benefits having no likelihood of any legal principal or apprehension of any precedent being settled and financial implications of less than Rs.5 lacs.

13.4 Appeals must be filed intra court i.e. in the appellate court of first instance. Direct Special Leave Petitions to the Supreme Court must not be resorted to, except in extraordinary cases.

13.5 Appeals to Supreme Court should be preferred only where:

(i) important point of law is involved; or
(ii) judgment adversely affects the public finances or public conscience at large; or
(iii) the High Court exceeds its jurisdiction or declares any enactment ultra-virus or takes an unfounded interpretation of statute.

13.6 In case of concurrent and reasoned findings of two courts, appeal should be preferred exceptionally on sound reasoning only.

13.7 In revenue matters appeals will not be filed:
(i) where the stakes are not high and are within the pecuniary limits of the competent revenue authority; or
(ii) where the case is covered by settled principles of law.

14. **APPOINTMENT OF COUNSEL FOR THE STATE**

14.1 The State litigation, apart from revenue matters, service matters, matters of public importance involves other variegation of cases also. It is important to select and appoint efficient Counsels to handle the State litigation and safeguard the State interest.

14.2 Advocate General is appointed under Article 165 of the Constitution of India and is a Constitutional Authority with a prime duty to advise on the legal matters. Additional Advocate Generals are appointed to help and share the responsibility of the Advocate General. Appointment of Additional Advocate General as per the requirement should be made on the advice of and in effective consultation with the Advocate General.

14.3 All other Counsels/Advocates for efficient and effective discharge of the duties shall be selected by the State Level Empowered Committee.

14.4 The Committee shall screen the aspirants possessing minimum experience of practice in High Court/Supreme Court as laid down in the table herein below or as prescribed by the State Government from time to time or any law for the time being in force :-

<table>
<thead>
<tr>
<th>S.No.</th>
<th>Post</th>
<th>Minimum experience of practice</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Additional Advocate General</td>
<td>10</td>
</tr>
<tr>
<td>2.</td>
<td>Government Counsel</td>
<td>07</td>
</tr>
<tr>
<td>3.</td>
<td>Additional Government Counsel</td>
<td>07</td>
</tr>
<tr>
<td>4.</td>
<td>Deputy Government Counsel</td>
<td>05</td>
</tr>
<tr>
<td>5.</td>
<td>Assistant Government Counsel</td>
<td>03</td>
</tr>
<tr>
<td>6.</td>
<td>Panel Lawyer, Hon‘ble Supreme Court, New Delhi</td>
<td>05</td>
</tr>
</tbody>
</table>

14.5 For ascertaining effective experience and competence to handle State litigation in Courts the Committee shall be at liberty to formulate its own principles and procedure.

14.6 The State has multifarious type of litigation and services of Counsels competent to handle them are necessary. At the time of selection of the Law Officers to represent the State the specific requirements of expertise to cater to the need of different Administrative Departments shall be kept in consideration, so that State interest is safe guarded and the State may not have to look around time and again to engage some expert Counsel on higher remuneration to conduct the case.

14.7 The Committee shall submit the list of the selected Counsels to the Law Minister for further necessary action. The selection process shall be final only after the approval at the appropriate level.

15. WORK DISTRIBUTION

15.1 The State shall carefully select Counsels to represent the State in the Courts and take optimum advantage of their experience, skill, proficiency and legal acumen. For the best results, work amongst the Counsels for the State shall be distributed rationally. The expertise in any particular field of a Counsel may be considered for specific cogent reasons.

15.2 Advocate General is a Constitutional Authority and Additional Advocate Generals are appointed to share his responsibility and they are on a higher
pedestal in the system. Administrative Department shall not demand appointment of Advocate General and shall not appoint Additional Advocate General in a routine manner for less important matters. If appointment of Advocate General is required at a later stage then opinion of Advocate concerned handling the case for such proposed allocation should be placed on record.

15.3 The frequent request for change of Counsel or assigning the case to Advocate General at a later stage shall be considered only on the mentioning of specific cogent reasons.

15.4 The Law Department shall evolve a system to ensure equal and rational distribution of work amongst the Counsels for the State. The Law Department shall review the present system of distribution of work and take measures to rationalize the distribution.

16. REMUNERATION AND INFRASTRUCTURE FOR THE COUNSELS

16.1 Though the remuneration to the counsels for the State cannot be as lucrative as paid by a private litigant but still the remuneration should be reasonable enough to attract more competent Counsels to serve the State. The remunerations should be reviewed and revised from time to time.

16.2 The infrastructure at all levels should be conducive for efficient working. The State shall endeavor to provide suitable office accommodation, necessary staff and communication facility for efficient working.

16.3 Facility of access to latest Judicial pronouncements is a basic need for good performance of a Counsel and the State shall endeavor to provide the same at all levels.
17. ADJOURNMENTS

17.1 Unnecessary and frequent adjournments should be avoided by the Law Officers/ Counsels. The Lawyers should also point out misjoinder or non-joinder of parties so that officials not connected with the matter are not harassed.

17.2 In fresh litigation where the State is a defendant or a respondent in the first instance, a reasonable adjournment may be applied for obtaining instructions. However, it must be ensured that such instructions are made available and communicated within reasonable time before the next date of hearing. Where instructions are not forthcoming, the matter must be reported to the Nodal Officer and, if necessary, to the Head of the Department concerned.

17.3 If it is not possible to file necessary pleadings in the Court on the date fixed, the officer-in-charge of the case shall contact the office of Advocate General/Law officers/ Counsels in order to file an appropriate application seeking further time to file such pleadings. However, the above procedure shall not be taken recourse to in a routine manner and further time should be prayed for, only on reasonable sound grounds.

17.4 In Appellate Courts, if the paper books are complete, then unnecessary adjournments must not be sought in a routine manner. The matter must be dealt with at the first hearing itself. In such cases, adjournments should be applied for only if a specific query from the court is required to be answered and for which instructions are required to be obtained.

17.5 Cases in which costs are awarded against the State, as a condition for grant of adjournment should be seriously viewed.
17.6 The persons responsible for the default entailing the imposition of costs should be identified and suitable action should be taken against them.

18. **DRAFTING**

18.1 Drafting is the backbone of the litigation. Parties can argue their case on the basis of pleadings only.

18.2 Drafting of Suits, Replies, Appeals, Writs or Special Leave Petitions should be in compliance with the settled norms of drafting and pleading.

18.3 Administrative Department is responsible for providing factual data to the counsel and vetting the draft on facts, if so required. The Administrative Department should ensure true, chronological averment of facts. No fact should be suppressed. The Administrative Department may further consult and follow the circulars issued by the Law Department in this behalf.

18.4 Drafting by the Counsels for the State shall be invariably vetted on law points by the concerned Additional Advocate General. Drafting should be in compliance with the rules of the court. The committee constituted for review of performance of counsels shall review quality of drafting also and if necessary, take appropriate action.

18.5 The miscellaneous applications filed during litigation, for restoration, condonation of delay etc. need to be drafted cautiously and not in a routine slip shod manner. The application should be drafted catering to the need of the particular case.

18.6 Casual drafting shall be viewed seriously by the committee constituted for reviewing the performance of Counsels for the State.
18.7 The Counsels for the State shall be prompt in drafting and presentation. As soon as the case is assigned and the record is made available, the drafting work should start and not take more than 7 days to conclude. In case any further information is required, the officer-in-charge /Nodal Officer shall provide the same within 2 working days. Time is the essence of the policy and the Administrative Department as well as the Counsels for the State need to adhere to it. Deviations if any, are to be viewed seriously and the consequences shall follow.

19. TIMELY FILING OF APPEALS / REVIEWS /S.L.P.s

19.1 It is observed that sometimes meritorious cases are lost because appeals/Reviews/S.L.P.'s are filed beyond the period of limitation and without any proper explanation of such delay. At times, particularly in cases where high stakes are involved, such delays may not always be bonafide and therefore, to curb this malpractice, timely filing of Appeals/Review/SLP is essential.

19.2 Whenever an order is passed by a court, the officer in-charge shall obtain opinion of Counsel on it and bring the matter to the notice of the competent authority. In case it is decided to prefer an Appeal/Review/SLP, Administrative Department shall ensure that such Appeal/Review/SLP shall be filed well within the stipulated time. If there is delay in filing Appeal/Review/SLP or failure to comply with a court order leading to filing of a contempt petition without sufficient cause, the matter shall be examined by the concerned department to find out reasons for such delay/failures and also to identify the erring officer/ employee responsible for such delay/failure and take suitable action against them if there were no reasonable and sufficient grounds for such delay/lapse.
19.3 If a Writ, Appeal/Review/S.L.P. is dismissed by the High Court or the Supreme Court on the grounds of laches by rejecting application for condonation of delay, the concerned department shall invariably inquire into the matter to fix the responsibility and ensure that appropriate disciplinary action is taken against the erring officer/official/Counsel.

20. ALTERNATE DISPUTE REDRESSAL

20.1 The State should adopt recourse to Alternative Dispute Redressal system in the cases where it is practically feasible to avoid prolonged litigation in the courts.

20.2 Arbitration and mediation clause should be invariably included in the State contracts. The State should prepare a panel of arbitrators of integrity and sound legal knowledge.

20.3 The awards of the arbitrators shall not be challenged except upon sound and logical reasoning.

20.4 The State shall endeavor to resolve disputes through Alternate Dispute Resolution in labour cases, insurance claim cases, motor accident claim cases, cases arising out of petty contracts in which huge financial implications are not involved and other cases of individuals where they do not create precedents. The Administrative Department shall consider and take a decision about the terms of compromise and authorize a competent officer to appear and compromise the matter in the Court.
21. **SPECIALISED LITIGATION**

21. Proceeding seeking judicial review of contracts and tenders shall be defended in view of good governance and Constitutional mandate. Where the progress of project is held up in judicial proceedings, the case shall be taken up vigorously in public interest, however, in case where proceedings are found on the allegation of breach of natural justice and there is substance in the allegation the case may not be proceeded, order may be set aside and reviewed after proper hearing.

22. **PUBLIC INTEREST LITIGATION (PIL)**

22. Public Interest Litigations must be taken seriously. Several PILs are filed for collateral reasons including publicity or for the individual benefit of third party, such litigation should be exposed as not bona-fide. In the PILs where projects are stayed by interim orders of the Court and in case such PIL is rejected or dismissed, prayer for imposing condition to pay compensation should be insisted upon, before the Court by the Department.

23. **IMPORTANT CASES**

23.1 The Administrative Department shall maintain a record of all important cases pending and shall notify the same to the respective Counsels for the State. Extra vigilance is required in monitoring these cases and any default or negligence shall be punished exemplarily.

23.2 Contempt cases are matter of great concern and create embarrassing situations for senior officers. The Nodal Officer of the Administrative Department should maintain a record of Court directions, orders and
judgments and ensure compliance immediately if decision of no appeal is taken otherwise must file an appeal within time and obtain the stay. In case stay is not granted by the Appellate Court, the order appealed against, shall be complied with under protest subject to the decision in appeal.

23.3 The reply to contempt petition/ compliance report shall be signed by the contemnor/ his successor in office only and not by the coordinator save in exceptional cases.

24. **INTER DEPARTMENTAL /PUBLIC SECTOR UNDERTAKING LITIGATION**

24.1 All matters between different Departments of the State, between Department and Public Sector Undertaking and between Public Sector Undertakings shall be referred to the State Level Empowered Committee.

24.2 The Additional Chief Secretary/Principal Secretary/Secretary of the concerned departments /Public Sector Undertakings shall also be the members of the State Level Empowered Committee.

24.3 No case shall be filed in court by any Department or Public Sector Undertaking against each other without prior approval of the State Level Empowered Committee. It shall be the duty of the Additional Chief Secretary /Principal Secretaries /Secretaries of the concerned Departments/Public Sector Undertakings to refer the matter to the State Level Empowered Committee.
25. LITIGATION IN SUBORDINATE COURTS

25.1 Criminal cases up to the Court of Chief Judicial Magistrate are handled by Assistant Prosecuting Officers (APO). This wing of the Assistant Prosecuting Officers is under the control of the Home Department. Appeals against the judgment of acquittal passed by the Magisterial Courts lie either to the Court of Sessions or to the High Court as per the provisions of the Criminal Procedure Code. Since the record of the Assistant Prosecuting Officer forms the basis of appeal and therefore, it is essential that all the statements recorded during trial and other relevant documents are available on record while taking a decision of appeal or no appeal. The Assistant Prosecuting Officers (APO) shall ensure that the record is kept updated regularly.

25.2 Dealing of Criminal cases [trial by the Session Judge/ Addl. Session Judge/Special Judge (SC/ST Act)/ (NDPS Act)/ (POCSO Act)/(ACD) etc.]:-

(i) Proper attention for examination of witnesses should be given during trial to avoid adverse effects on the interests of the State. The officer incharge scheme should be adopted in dealing with the cases, specially in the cases under the Prevention of Corruption Act 1989, POCSO ACT 2012, NDPS ACT and Section 302,376,304 B of IPC.

(ii) The Public Prosecutor/Additional Public Prosecutor/Special Public Prosecutor shall file application for copy of judgement on the same day of pronouncement of the judgement or on next day and shall provide certified copy of the judgement along with his reasoned opinion for appeal/no-appeal along with the complete prosecution file to the concerned District Magistrate within three days from the date of receipt of certified copy. The Counsel cum Public Prosecutor for the Rajasthan High Court Jodhpur/Jaipur shall also send the certified copy of the judgement along with relevant record and their opinion to
the Law Department within seven days from the date of announcement of the judgment.

(iii) The District Magistrate shall provide the complete record to the Law Department within seven days from the date on which the record was received from the concerned Public Prosecutor/Additional Public Prosecutor/Special Public Prosecutor along with his reasoned recommendation for Appeal/No Appeal.

(iv) The Director General of Anti Corruption Bureau, in cases under the Prevention of Corruption Act and the District Magistrate in all other Sessions cases shall send the original prosecution file and requisite extra copies (four clear and legible uncertified copy of the judgment) of the judgment of the Trial Court along with their recommendations of Appeal/No Appeal within 15 days from the date of pronouncement of judgment by the Trial Court, to the Law Department. It shall be the responsibility of the Anti Corruption Bureau/ District Magistrate to provide extra set of complete prosecution file to the Advocate/Public Prosecutor at Rajasthan High Court Jodhpur/ Jaipur in case, a decision of filing an Appeal against a judgment has been taken by the Law Department.

(v) The District Magistrate shall ensure the presence of the Public Prosecutor/Additional Public Prosecutor/Special Public Prosecutor before the trial court at the time of hearing of the case and if the Public Prosecutor/Additional Public Prosecutor/Special Public Prosecutor does not appear before the trial court, the District Magistrate shall propose action against the defaulting Public Prosecutor/Additional Public Prosecutor/Special Public Prosecutor to the Law Department.
(vi) The Counsel of the Rajasthan High Court Jodhpur/Jaipur shall also ensure the presence of other Additional/Deputy/Assistant Advocates before the High Court at the time of hearing of the cases.

25.6 Civil cases in subordinate Courts are conducted by Counsels. It is a common grievance of Counsels that officers-in-charge of the cases does not provide the record to them in time. Similarly, witnesses do not turn up on some or the other pretext resultanty having adverse effect on State interest.

25.7 The District Magistrate/Collector shall appoint a Nodal Officer competent to bridge the gap between the Counsel and the officers-in-charge. The Nodal officer shall keep a track of the pending cases of the State on the civil side and ensure that records are supplied with, reply are submitted in time and the officers-in-charge and other witnesses appear in evidence, whenever the Court requires. The officers-in-charge negligent in the discharge of their duties shall be liable for stringent disciplinary action.

25.8 The decision of appeal or no appeal in civil cases shall be taken within 15 days from the date of receipt of certified copy of decree/order or judgment and in case decision to prefer an appeal is taken, the same should be filed within the period of limitation. Timely filing of appeal shall be the joint responsibility of the officer-in-charge and the Head of the Department concerned.

25.9 It is generally observed that delay occurs due to tendency of departmental witnesses of avoiding their presence as witness in Court, hence the Controlling Authority shall ensure that the departmental witness will not unnecessary avoid appearing as witness in court cases. Such witness would be liable for disciplinary action, if the Counsel/Public Prosecutor/Court
recommends that delay has accrued or the State has lost the case, due to his non-appearance.

26. REVIEW OF PENDING CASES, RULES, CIRCULARS AND NOTIFICATIONS

26.1 The Administrative Department at level shall review all the pending cases at least every 3 months. The cases which have become infructuous by the lapse of time or the point involved in it has attained finality, need not be pursued and should be withdrawn.

26.2 The Head of the Department shall convene the meeting at least once in every month, to review the progress of all pending court cases and send the minutes of the meeting to the Administrative Department concerned.

26.3 The cases hinging on the settled principles of law or on principles laid down in other similar matters and have attained finality should not be re-agitated. If such cases are pending they shall be reviewed and withdrawn in the courts.

26.4 The rules, circulars and notifications shall be made available on the official website of the portal of the Administrative Department and shall be reviewed from time to time and suitably amended to be in consonance with the established principles of law laid down by judicial pronouncements after having attained finality.

27. LITIGATION EXPENSES AND PAYMENT OF SPECIAL FEES

27.1 The process of litigation requires funding also and the process should not be delayed or defeated for want of timely funding. To defray the litigation
expenses, a sum may be fixed for every level of litigation and the Administrative Department must provide the amount to the officer-in-charge at the first instance, to be paid to the Counsel for the State for defraying the expenses of typing, photo copy etc. This will save the time consumed in raising the demand by the Counsel, procuring the amount by the officer-in-charge in due process and making the payment to the Counsel. If the expenses turn out to be more than the fixed amount, the Counsel for the State shall submit a detailed bill as per the circular of the Law Department and payment shall be ensured without delay by the Nodal Officer concerned. The Counsel for the State shall not delay the presentation only on the ground of pendency of payment of expenses.

27.2 The Counsel for the State shall ensure that a demand more than the rates prescribed in the circular is not raised and violations shall be noticed by the review committee while reviewing the performance.

27.3 Wherever the case is considered a special case and special fees are sanctioned, the Administrative Department shall send the bill in triplicate after proper verification in the prescribed manner to the Law Department within 10 days after the fees become payable.

28. TRAINING

28.1 Training programs, seminars, workshops and refresher courses for Officers of Legal Service and Nodal Officers will be encouraged. There shall be continuous legal education for Officers of Legal Service and Nodal Officers with particular emphasis on identifying and improving areas of specialization. Law Department in consultation with experts and all concerned will prepare special courses. The training programs, seminars, workshops and refresher courses will be conducted at regular intervals
and for this necessary co-operation and assistance will be rendered by all other Departments/State Academies, whenever needed.

28.2 Law Department will conduct these training programs/seminars/workshops/refresher course at least once in a year. A short term training program shall also be conducted for newly selected Junior Legal Officers prior to their posting in various Departments of the Government.

29. **ONLINE MONITORING**

29.1 A Website named as LITES (Litigation Information Tracking and Evolution System) already exists in Rajasthan with the objective to monitor the progress of litigation regularly in which State is a party, to improve efficiency in handling cases, to assess the performance of Counsels/Litigation In-charge and officer-in-charge, to diagnose flaws to improve and strengthen the system, to reduce unnecessary litigation and multiplicity of litigation and to curb the litigation expenses. The aim of this website is to use information and communication technologies to improve the management of cases and to provide better services to various Departments to manage their cases pending in different courts.

29.2 It is mandatory for all the Nodal Officer of the Departments of the State of Rajasthan to enter every case details on the LITES and shall update their data regularly.

29.3 The Head of the Administrative Department/Nodal Officer shall monitor the progress of litigation of their Department regularly through LITES.

29.4 To monitor and updating the LITES website regularly, the Nodal Officer shall be responsible. One technical staff shall be provided/deputed by the Administrative Department and Head of Department to the Nodal Officer to
facilitate smooth functioning for updating data on the LITES and other
digital work. The Nodal Officer shall convene meetings from time to time
with the officers/official(s) of the Litigation Cell to monitor the cases
uploaded on the LITES Website. During the course of monitoring by the
Nodal Officer, if it is found that data of the Department is not uploaded on
the Website timely or exactly, he may fix the responsibility of the erring
Officer/official(s) and shall transmit the same to the authority competent for
disciplinary action against the erring officer/official(s).

29.5 In the present set up, appointment of Counsel, Officer-in-Charge and Nodal
Officers are being made traditionally in hard copy. To encourage digital
work, it would be necessary for every department of the State to provide
such information through Email simultaneously to the concerned for speedy
communication.

29.6 Email address of all the Stakeholders i.e. Departments and their
functionaries viz., Law Officers, Counsels and officials shall be available on
LITES website.
Annexure- I

Functions and duties of the officer-in-charge of the case

Conduct of the officer-in-charge of the case should conform to the following norms:-

(i) After receiving the letter of appointment, the officer-in-charge shall study the case file, prepare a brief note of the facts and before contacting the Office of Advocate General/ Counsel collect all the necessary information, documents/ data, circulars, notification etc. pertaining to the matter involved.

(ii) The officer-in-charge shall also make necessary communication and coordination with the Legal cell of the Department, so as to ensure that he is well equipped with the relevant information and documents pertaining to the case.

(iii) The officer-in-charge shall contact the Law Officer/ Counsel to whom the case is allotted on the same day and shall follow the instructions given by the Law Officer/ Counsel in respect to the case in hand. In case, he cannot get the reply/appeal/concerned proceeding prepared or filed on the same day, he shall get an endorsement about the next date from the concerned Law Officer/ Counsel with specific reasons.

(iv) The officer-in-charge shall be responsible to make immediate communication to the concerned departmental authority through the Legal Cell about any instructions given by the Office of Advocate General/ Counsel.

(v) The officer-in-charge shall be given direct access to the head of the Legal Cell so as to ensure that no unnecessary delay is caused in transmitting the information/documents to the Office of Advocate General/ Counsel to facilitate speedy disposal of cases.

(vi) The officer-in-charge shall be responsible to handle each case assigned to him till the litigation is completely set at rest. He shall constantly monitor
the court proceeding in relation to the cases assigned to him and send
monthly status report in this regard to the Legal cell of concerned
department.

(vii) It shall be personal responsibility of the officer-in-charge to ensure that the
cases are properly defended in the courts of law.

(viii) The officer-in-charge of the case, after the pronouncement of the decision
of the case, will download the copy of decision from the website of the
High Court.

(ix) Officer-in-charge will be appointed by designation as far as possible and in
case of transfer or retirement of such officer, he/she shall hand over entire
record of the cases before demitting his/ her office to his/her successor in
office, who shall continue to be the officer-in-charge. The successor in
office shall immediately report to the head of Legal Cell about such change
under due intimation to the Nodal officer.

(x) In case any adverse order is passed in a particular case, it shall be personal
responsibility of the officer-in-charge to immediately contact the office of
Advocate General/ Counsel with the certified/ authentic copy of the order
so as to seek necessary opinion and to act in accordance with opinion
forthwith, keeping in mind the aspect of limitation.

(xi) Any lapse on the part of the officer-in-charge in respect of the case
assigned to him shall be treated to be misconduct/ dereliction from duties
and appropriate departmental action in terms of the provisions contained
under Rajasthan Civil Services (Conduct) Rules,1971 and Rajasthan Civil
Services (CCA)Rules, 1958 shall be attracted against him/her.

(xii) It is enjoined upon all Officer-in-charge of the cases to strictly adhere to
the guidelines enunciated in the Rajasthan State Litigation Policy-2018.
Annexure- II
(See clause 10.3)

Format of factual report for the meeting of Pre Appeal Monitoring/Standing Committee :-

1. Particulars of the case –
   (i) Case Number –
   (ii) Title of Case –
   (iii) Name of Court –
   (iv) Date of decision –
   (v) Limitation of Appeal/Writ/SLP upto –

2. Chronological Details of Facts, Dates and Events of the case/ subject matter of the case.


4. Relief Sought.

5. Judgement Details
   (i) First Court Judgement Details
   (ii) Appellate Court Judgement brief (if any)
   (iii) Second Appellate Court Judgement brief (if any)

6. Previous Litigation(S) & Action taken (if any)

7. Similar Judgment & Action taken (if any)

8. Opinion of Counsel (with reasoning)

9. Administrative Department view with grounds for filing/not filing appeal.

10. Delay, if any & reasons